SALEM COUNTY

NEW JERSEY

AUDIT REPORT

FOR THE YEAR ENDED DECEMBER 31, 2010

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PART I

REPORT ON AUDIT OF FINANCIAL STATEMENTS

AND SUPPLEMENTARY DATA

YEAR ENDED DECEMBER 31, 2010

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Independent Auditor's Report

The Honorable Mayor and Members of the Borough Committee Borough of Elmer, New Jersey

We have audited the accompanying balance sheets - regulatory basis of the various funds and account groups of the Borough of Elmer, New Jersey, as of December 31, 2010 and 2009, the related statements of operations and changes in fund balance - regulatory basis for the years then ended, and the related statement of revenues - regulatory basis and statement of expenditures - regulatory basis of the various funds for the year ended December 31, 2010. These financial statements are the responsibility of the Borough of Elmer's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audits in accordance with auditing standards generally accepted in the United States of America, the audit requirements prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey (the "Division"), and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes consideration of internal control over financial reporting as a basis for designing audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Borough's internal control over financial reporting. Accordingly, we express no such opinion. An audit also includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements, assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audits provide a reasonable basis for our opinion.

As described in Note 1, the Borough of Elmer prepares its financial statements on a basis of accounting prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey, that demonstrates compliance with a modified accrual basis, with certain exceptions, and the budget laws of the State of New Jersey, which practices differ from accounting principles generally accepted in the United States of America. The affect on the financial statements of the variances between the prescribed basis of accounting and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

In our opinion, because of the Borough's policy to prepare its financial statements on the basis of accounting discussed in the preceding paragraph of this report, the financial statements referred to above do not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of the Borough of Elmer as of December 31, 2010 and 2009 or the results of its operations for the years then ended.

However, in our opinion, the financial statements referred to above present fairly, in all material respects, the financial position - regulatory basis of the various funds and account groups of the Borough of Elmer, New Jersey, as of December 31, 2010 and 2009 and the results of its operations and changes in fund balance - regulatory basis of such funds for the years then ended and the statement of revenues – regulatory basis and statement of expenditures - regulatory basis of the various funds for the year ended December 31, 2010 on a modified accrual basis of accounting described in Note 1.

In accordance with *Government Auditing Standards*, we have also issued our report dated April 18, 2011 on our consideration of the Borough of Elmer's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contract grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

Our audit was performed for the purpose of forming an opinion on the financial statements of the Borough of Elmer, New Jersey, taken as a whole. The supplemental information, as listed in the table of contents, is presented for purposes of additional analysis and is not a required part of the financial statements. Such information has been subjected to the auditing procedures applied in the audit of the financial statements and, in our opinion, is fairly stated, in all material respects, in relation to the financial statements taken as a whole.

Robert E. Swartz, CPA

Robert E. Swartz, CPA Registered Municipal Accountant No. 319

Swartz & Co., LLC

Swartz & Co., LLC Certified Public Accountants

April 18, 2011

EXHIBIT A - CURRENT FUND

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Sheet 1

CURRENT FUND COMPARATIVE BALANCE SHEET -REGULATORY BASIS BALANCE AS OF DECEMBER 31,

ASSETS	<u>Ref.</u>	2010	2009
Regular Fund:			
Cash - Treasurer Collector Change Fund	A-4 A-5	\$402,841 1,589 200	445,425 1,641 200
		404,630	447,266
Receivables and Other Assets with Full Reserves:			
Delinquent Property Taxes Receivable Tax Title Lien Receivable Due from Grant Fund Revenue Accounts Receivable	A-6 A-7 A A-8	124,087 272 0 6,903	113,262 680 5,484 8,534
		131,262	127,960
Deferred Charges: Special Emergency (40A:4-55)	A	2,600	<u>15,900</u> 15,900
Federal and State Grant Fund:		538,492	591,126
State Grant Fund: Due from Current Fund State Grants Receivable	A A-11	382 863,936	0 461,178
		864,318	461,178
		\$1,402,810	1,052,304

A Sheet 2

CURRENT FUND COMPARATIVE BALANCE SHEET -REGULATORY BASIS BALANCE AS OF DECEMBER 31,

	Ref.	2010	2009
LIABILITIES, RESERVES AND FUND BALANCE			
Regular Fund:			
Liabilities:			
Appropriation Reserves	A-3:A-9	\$88,032	66,831
Reserve for Encumbrances/Accounts Payable	A-3	27,625	34,873
Taxes Collected in Advance		37,227	28,035
Tax Overpayments		1,824	5,548
Due to State of New Jersey - Senior			
Citizens and Veterans		325	825
Due to Grant Fund	А	382	0
Due to Fire Safety Fees Trust	В	0	200
Due to County-Added and Omitted Taxes		1,286	7,980
Reserve for Garden State Preservation		0	36
Reserve for Acquisition of Street Lights		0	113
Reserve for Sale of Municipal Assets		71,110	91,110
Reserve for Codification of Ordinances	-	6,733	7,633
		234,544	243,184
Reserves for Receivables			
and Other Assets	А	131,262	127,960
Fund Balance	A-1	172,686	219,982
	-	\$538,492	591,126

A Sheet 3

CURRENT FUND COMPARATIVE BALANCE SHEET -REGULATORY BASIS BALANCE AS OF DECEMBER 31,

LIABILITIES, RESERVES AND FUND BALANCE	<u>Ref.</u>	2010	2009
Federal and State Grant Fund:			
Encumbrances Payable	A-12	\$675	3,204
Due to General Capital	С	87,398	87,398
Due to Current Fund	А	0	5,484
Reserve for State Grants			
Appropriated	A-12	761,827	363,159
Unappropriated	A-13	14,418	1,933
		864,318	461,178
		\$1,402,810	1,052,304

CURRENT FUND COMPARATIVE STATEMENT OF OPERATIONS AND CHANGES IN FUND BALANCE - REGULATORY BASIS FOR THE YEAR ENDED DECEMBER 31,

	<u>Ref.</u>	2010	2009
Revenue and Other Income Realized			
Fund Balance Utilized	A-2	\$150,000	170,000
Miscellaneous Revenue Anticipated	A-2 A-2	689,596	774,925
Receipts from Delinquent Taxes	A-2 A-2	116,886	60,203
Receipts from Current Taxes	A-2 A-2	2,590,611	2,504,769
Non Budget Revenue	A-2 A-2	53,101	34,289
Other Credits to Income:	A-2	55,101	54,209
Interfunds Returned		E 404	0
Cancellation of Prior Year Liabilities		5,484 306	843
	A 0		
Unexpended Balance of Approp Reserves	A-9	41,594	41,408
Total Income		3,647,578	3,586,437
Expenditures			
Budget and Emergency Appropriations:			
Operations:			
Salaries and Wages	A-3	250,840	241,862
Other Expenses	A-3	504,321	507,661
Deferred Charges and Statutory			,
Expenditures	A-3	56,609	51,081
Capital Improvements	A-3	425,000	440,000
Municipal Debt Service	A-3	117,093	111,862
Transfer to Board of Education	A-3	8,138	10,352
Local District School Tax	A-10	1,151,659	1,087,648
County Tax		1,029,928	968,077
County Share of Added Taxes		1,286	7,980
Interfunds Created		0	5,484
Total Expenditures		3,544,874	3,432,007
Excess in Revenue		102,704	154,430

CURRENT FUND COMPARATIVE STATEMENT OF OPERATIONS AND CHANGES IN FUND BALANCE - REGULATORY BASIS FOR THE YEAR ENDED DECEMBER 31,

	<u>Ref.</u>	2010	2009
Adjustments to Income before Fund Balance:			
Expenditures included above which are by Statute deferred Charges to Budget of			
Succeeding Year	-	0	0
Statutory Excess to Fund Balance		102,704	154,430
Fund Balance January 1	Α _	219,982	235,552
		322,686	389,982
Decreased by:			
Utilization as Anticipated Revenue	A-1:A-2	150,000	170,000
Balance December 31	A	\$172,686	219,982

A-2 Sheet 1 ASIS 0	EXCESS OR (DEFICIT)	150,000	103,848 (14,152) 16,950 (50) 2,999 (501)	123,797 (14,703)	36 94,958 31,471 (124) 126,465 (124)
CURRENT FUND STATEMENT OF REVENUES - REGULATORY BASIS FOR THE YEAR ENDED DECEMBER 31, 2010	ECIAL NJS 40A:4-87			0	0
CURRENT FUND NT OF REVENUES - REG HE YEAR ENDED DECEN	ANTICIPATED SP BUDGET	\$150,000	118,000 17,000 3,500	138,500	36 94,958 31,595 126,589
FOR TI	<u>Ref.</u>	A-1	A-8 A-5 A-8		A-8 A-8
5		Fund Balance Anticipated	Miscellaneous Revenues: Section A: Local Revenues Fines and Costs: Municipal Court Interest and Costs on Taxes Interest on Investments and Deposits	Total Section A	Section B: State Aid Without Offsetting Appropriations Garden State Trust Energy Receipts Tax Consolidated Municipal Property Tax Relief Act Total Section B

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STA	CU TEMENT OF REV FOR THE YEAR E	CURRENT FUND STATEMENT OF REVENUES - REGULATORY BASIS FOR THE YEAR ENDED DECEMBER 31, 2010	ATORY BASIS R 31, 2010	
	ANT		<u>c</u>	
	Ref. BUDGET	57 40A:4-87	REALIZED	(DEFICIT)
Section F: Special Items of General Revenue				
Anticipated-State and Federal Revenues				
Offset with Appropriations-Public and Private				
Revenues offset with Appropriations				
Municipal Alliance on Alcoholism and Drug Abuse	4,	4,178	4,178	
Recycling Tonnage	.,	1,933	1,933	
Shared Service Agreement - Wastewater				
Management Plan		5,000	0 5,000	
Body Armor Grant		647	647	
Salem County Safe Roadways Project		3,500	0 3,500	
Transportation Enhancement Prog - Elmer Train Station	ation 395,000	000	395,000	
NJ Department of Environmental Protection				
Clean Communities	4,(4,000	4,000	
Total Section F	A-11 405,758	758 8,500	0 414,258	0

A-2 Sheet 2

EXCESS OR (14,759) (8, 573)(12,021) 89 68 41,080 53,101 11,311 (DEFICIT) Sheet 3 5,076 25,076 116,886 508,860 20,000 689,596 1,465,342 1,518,443 53,101 REALIZED **STATEMENT OF REVENUES - REGULATORY BASIS** FOR THE YEAR ENDED DECEMBER 31, 2010 SPECIAL NJS 8,500 8,500 8,500 0 40A:4-87 А-3 **CURRENT FUND** ANTICIPATED 5,008 25,008 20,000 695,855 105,575 517,433 \$1,468,863 1,468,863 BUDGET A-3 A-1:A-2 Ref. A-2 4-1 A-2 Ref. Municipal Budget - Local Tax for Municipal Purposes Anticipated with Prior Written Consent of Director of Local Government Services - Other Special Section G: Special Items of General Revenue Amount to be Raised by Taxes for Support of Receipts from Delinquent Taxes Other Non-Budget Revenue Sale of Municipal Assets Total Miscellaneous Revenues Uniform Fire Safety Act Non-Budget Revenues: Total Section G **Budget Totals** ltems

A-2

SEE ACCOMPANYING NOTES TO FINANCIAL STATEMENTS

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CURRENT FUND STATEMENT OF REVENUES - REGULATORY BASIS FOR THE YEAR ENDED DECEMBER 31, 2010

Analysis of Dealized Devenues	<u>Ref.</u>	
Analysis of Realized Revenues		
Allocation of Current Tax Collections:		
Revenue from Collections	A-1:A-6	\$2,590,611
Allocated to: School, County Taxes		2,197,091
Balance for Support of Municipal Budget App	ropriations	393,520
Increased by: Appropriation "Reserve for Uncollected		
Taxes"	A-3	115,340
Amount for Support of Municipal		
Budget Appropriations	A-2	508,860
Receipts from Delinquent Taxes:		
Delinquent Tax Collections	A-6	114,351
Tax Title Liens	A-7	2,535
	A-2	\$116,886

A-2 Sheet 5

CURRENT FUND STATEMENT OF REVENUES - REGULATORY BASIS FOR THE YEAR ENDED DECEMBER 31, 2010

Analysis of Non-Budget Revenue	<u>Ref.</u>		
Miscellaneous Revenue not Anticipated:			
Revenue Accounts Receivable: Tax Searches	A-8		\$20
Tax Collector: Tax Sale Costs	A-5		5,199
Treasurer Fire Safety Fines & Permits Housing & Zoning Permits FEMA Reimbursement - December 2009 Storms Senior Citizen & Veteran's Administrative Fee Police Detail Registrar Fees Insurance Dividend Cable Franchise Fee Other Miscellaneous	i	1,898 1,635 2,430 410 16,350 12,119 5,413 4,399 3,228	
	A-4		47,882
	A-1:A-2		\$53,101

CURRENT FUND STATEMENT OF EXPENDITURES - REGULATORY BASIS FOR THE YEAR ENDED DECEMBER 31, 2010	APPROPRIATIONS EXPENDED UNEXPENDED	BUDGET AFTER PAID OR MODIFICATION CHARGED ENCUMBERED RESERVED CANCELLED EXPENDED	25 16,725 16,725 50 6,250 3,988 100 2,162	50 17,500 16,440 1,060 50 4,750 2,896 143 1,711	ى ى	145 15,945 15,945 100 12,200 11,930 165 105	00 9,300 9,300	21 11,121 11,121 00 3,000 812 2,188	21 12,121 11,121 1,000 00 3,000 1,982 75 943	00 16,000 9,796 179 6,025	00 2,421 2,421	02 5,702 5,702 190 20,090 14,788 825 4,477
CUI STATEMENT OF EXPER FOR THE YEAR E	APROPRIAT	BUDGET MC	GENERAL GOVERNMENT: Mayor and Council Salaries and Wages \$16,725 Other Expenses 6,250	Municipal Clerk Salaries and Wages Other Expenses 4,750	Elections Other Expenses 5	Financial Administration Salaries and Wages Other Expenses 12,200	Audit Services 9,300	Assessment of Taxes Salaries and Wages Other Expenses 3,000	Tax Collector Salaries and Wages Other Expenses 3,000	Legal Services and Costs Other Expenses 16,000	Engineering Services and Costs Other Expenses 4,000	Public Buildings and Grounds Salaries and Wages Other Expenses 20,090

A-3 Sheet 1

	CURRENT FUND STATEMENT OF EXPENDITURES - REGULATORY BASIS FOR THE YEAR ENDED DECEMBER 31, 2010	CURRENT FUND EMENT OF EXPENDITURES - REGULATORY I FOR THE YEAR ENDED DECEMBER 31, 2010	EGULATORY B/ BER 31, 2010	ASIS		A-3 Sheet 2	
	APPROPRIATIONS BUDG	ATIONS BUDGET AFTER	E) PAID OR	EXPENDED		UNEXPENDED BALANCE	OVER-
	BUDGET	MODIFICATION	CHARGED	ENCUMBERED	RESERVED	CANCELLED	EXPENDED
Insurance Liability Worker's Compensation Insurance Employee Group Insurance	23,076 20,673 8,570	23,076 20,673 8,699	22,991 19,726 8,699		85 947		
Municipal Land Use Law (N.J.S.A. 40:55D-1) Land Use Board Salaries and Wages Other Expenses	5,524 4,844	5,524 4,844	5,524 2,098		2,746		
Technology Other Expenses	11,000	11,580	8,251	3,326	ю		
PUBLIC SAFETY: Fire Other Expenses Miscellaneous Other Expenses	36,000	36,000	21,910	8,710	5,380		
Police Salaries and Wages Other Expenses	130,258 16,500	130,258 16,500	128,027 14,285	105	2,231 2,110		
Crossing Guards Salaries and Wages	13,819	13,819	8,584		5,235		
Emergency Management Service Salaries and Wages Other Expenses	2,302 1,000	2,302 1,000	2,302 651	50	299		
First Aid Organization - Contribution	5,503	5,503	5,503				
Housing Inspections Salaries and Wages Other Expenses	3,028 150	3,028 150	3,028		150		

A-3 Sheet 3	UNEXPENDED	BALANCE OVER- CANCELLED EXPENDED									
She	UNEXF		1,500 542	3,125	9,762	2,683	2,692 1,146	8	2,920	3	
		RESERVED	<u>ل</u> م م	3,1	6,7	2,6	-1, 1, 1,		2,0		
SIS	EXPENDED	ENCUMBERED		705	4,464	3,357		685			
EGULATORY BA IBER 31, 2010		PAID OR CHARGED	5,806 2,603	16,170	80,858	27,960	6,118 954	679 3,297	6,580	2,997	500
CURRENT FUND EMENT OF EXPENDITURES - REGULATORY I FOR THE YEAR ENDED DECEMBER 31, 2010	IATIONS	BUDGET AFTER MODIFICATION	7,306 3,145	20,000	95,084	34,000	8,810 2,100	679 4,000	9,500	3,000	500
CURRENT FUND STATEMENT OF EXPENDITURES - REGULATORY BASIS FOR THE YEAR ENDED DECEMBER 31, 2010	APPROPRIATIONS	BUDGET	7,306 3,145	20,000	95,084	34,000	8,810 2,100	679 4,000	9,500	3,000	500
STA		I	Fire Code Inspector Salaries and Wages Other Expenses	STREETS AND ROADS: Road Repairs and Maintenance Other Expenses	SANITATION: Garbage and Trash Removal Other Expenses - Contractual	Recycling Other Expenses	HEALTH AND WELFARE: Board of Health Salaries and Wages Other Expenses	Animal Control Services Salaries and Wages Other Expenses	RECREATION AND EDUCATION: Parks and Playgrounds Other Expenses	Celebration of Public Event, Anniversary or Holiday Other Expenses	Grantsman Other Expenses

STA	TEMENT OF E) FOR THE YE	CURRENT FUND STATEMENT OF EXPENDITURES - REGULATORY BASIS FOR THE YEAR ENDED DECEMBER 31, 2010	EGULATORY B/ BER 31, 2010	ASIS		A-3 Sheet 4	
	APPROPRIATIONS	ATIONS	Ĥ	EXPENDED		UNEXPENDED	
	BUDGET	BUDGET AFTER MODIFICATION	PAID OR CHARGED	ENCUMBERED	RESERVED	BALANCE CANCELLED	OVER- EXPENDED
Unclassified: Electric	14,000	14,870	14,418	268	184		
Telephone	7,200		6,260		288		
Gasoline	10,000		7,194		2,806		
Heating Street Lighting	12,540 18,000	12,540 18,000	10,280 15,769	2,080 41	180 2,190		
TOTAL OPERATIONS WITHIN "CAPS"	689,820	689,820	592,568	25,930	71,322	0	0
Contingent		0			0		
TOTAL OPERATIONS INCLUDING CONTINGENT - WITHIN "CAPS"	689,820	689,820	592,568	25,930	71,322	0	0
Detail: Salaries and Wages Other Expenses	250,840 438,980	250,840 438,980	237,122 355,446	0 25,930	13,718 57,604	00	00
DEFERRED CHARGES AND STATUTORY EXPENDITURES	URES:						
Deferred Charges: None							
Statutory Expenditures: Contribution to: Public Employees' Retirement System Social Security Unemployment Insurance Defined Contribution Retirement Program	16,609 25,000 1,500 200	16,609 25,000 1,500 200	16,609 18,523 1,293 56		6,477 207 144		
TOTAL DEFERRED CHARGES AND STATUTORY EXPENDITURES	43,309	43,309	36,481	0	6,828	0	0
Cash Deficit of Preceeding Year		0			0		
TOTAL GENERAL APPROPRIATIONS FOR MUNICIPAL PURPOSES WITHIN "CAPS"	733,129	733,129	629,049	25,930	78,150	0	0

	STATEMENT OF E FOR THE YE	CURRENT FUND STATEMENT OF EXPENDITURES - REGULATORY BASIS FOR THE YEAR ENDED DECEMBER 31, 2010	EGULATORY B. BER 31, 2010	ASIS		A-3 Sheet 5	
	APPROPRIATIONS	IATIONS	Û	EXPENDED		UNEXPENDED	
	BUDGET	BUDGET AFTER MODIFICATION	PAID OR CHARGED	BERED	RESERVED	BALANCE CANCELLED	OVER- EXPENDED
OPERATIONS - EXCLUDED FROM "CAPS"							
Recycling Tax Appropriation	1,667	7 1,667			1,667		
Public Employees Retirement System	2,016	3 2,016	2,016				
Aid to Library	2,000	2,000	305	1,695			
Interlocal Service Agreements: Joint Municipal Court	39,000	39,000	30,785		8,215		
Recycling Tonnage Grant	1,933	3 1,933	1,933				
Clean Communities Grant	4,000	3 4,000	4,000				
Body Armor Fund	647	7 647	647				
Shared Service Agreement - Wastewater Management Plan		5,000	5,000				
Salem County Safe Roadways Project		3,500	3,500				
Municipal Drug Alliance Grant State Share Local Match	4,178 1,400	3 4,178 0 1,400	4,178 1,400				
TOTAL OPERATIONS EXCLUDED FROM "CAPS"	S" 56,841	1 65,341	53,764	1,695	9,882	0	0

STATE	EMENT OF E FOR THE YE	CURRENT FUND STATEMENT OF EXPENDITURES - REGULATORY BASIS FOR THE YEAR ENDED DECEMBER 31, 2010	EGULATORY B. BER 31, 2010	ASIS		Sheet 6	
	APPROPRIATIONS	ATIONS	Û	EXPENDED		UNEXPENDED	
	BUDGET	BUDGET AFTER MODIFICATION	PAID OR CHARGED	ENCUMBERED	RESERVED	BALANCE CANCELLED	OVER- EXPENDED
Detail: Salaries and Wages Other Expenses (Including Contingent)	0 56,841	0 65,341	0 53,764	1,695	0 9,882	0	0
CAPITAL IMPROVEMENTS - EXCLUDED FROM "CAPS" Capital Improvement Fund	30,000	30,000	30,000				
Public & Private Programs Offset by Revenues: NJ Department of Transportation Elmer Train Station Relocation Project	395,000	395,000	395,000				
TOTAL CAPITAL IMPROVEMENTS - EXCLUDED FROM "CAPS"	425,000	425,000	425,000	0	0	0	0
MUNICIPAL DEBT SERVICE - EXCLUDED FROM "CAPS" Payment of Bond Anticipation Notes and Capital Notes Interest on Notes	s" 105,500 11,615	105,500 11,615	105,500 11,593			22	
TOTAL MUNICIPAL DEBT SERVICE - EXCLUDED FROM "CAPS"	117,115	117,115	117,093	0	0	22	0
DEFERRED CHARGES Special Emergency Authorization-5 years	13,300	13,300	13,300				
TOTAL DEFERRED CHARGES	13,300	13,300	13,300	0	0	0	0
(N) Transferred to Board of Education for Use of Local schools (N.J.S.A. 40:48-17.1 & 17.3)	8,138	8,138	8,138				
TOTAL GENERAL APPROPRIATIONS FOR MUNICIPAL PURPOSES EXCLUDED FROM "CAPS"	620,394	628,894	617,295	1,695	9,882	22	0

A-3

	CURRENT FUND STATEMENT OF EXPENDITURES - REGULATORY BASIS FOR THE YEAR ENDED DECEMBER 31, 2010	CURRENT FUND EMENT OF EXPENDITURES - REGULATORY I FOR THE YEAR ENDED DECEMBER 31, 2010	GULATORY BA BER 31, 2010	SIS		Sheet 7	
	APPROPRIATIONS	TIONS	EX	EXPENDED		UNEXPENDED	
	BUDGET	BUDGET AFTER MODIFICATION	PAID OR CHARGED	ENCUMBERED RESERVED	RESERVED	BALANCE CANCELLED	OVER- EXPENDED
SUBTOTAL GENERAL APPROPRIATIONS	1,353,523	1,362,023	1,246,344	27,625	88,032	22	0
Reserve for Uncollected Taxes	115,340	115,340	115,340				
TOTAL GENERAL APPROPRIATIONS	\$1,468,863	1,477,363	1,361,684	27,625	88,032	22	0
	A-2		A-1		A:A-1		
Budget Appropriations by 40A:4-87	A-3	1,468,863 8,500					
		\$1,477,363					

A-3 Sheet 7

A-3 Sheet 8

CURRENT FUND STATEMENT OF EXPENDITURES - REGULATORY BASIS FOR THE YEAR ENDED DECEMBER 31, 2010

		PAID OR
	<u>Ref.</u>	CHARGED
Federal and State Grants		\$415,658
Deferred Charges		13,300
Reserve for Uncollected Taxes		115,340
Disbursed	A-4	817,386

\$1,361,684

EXHIBIT B - TRUST FUND

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TRUST FUND COMPARATIVE BALANCE SHEET REGULATORY BASIS BALANCE AS OF DECEMBER 31,

В

	<u>Ref.</u>	2010	2009
ASSETS			
Animal Control Fund: Cash - Treasurer	B-1	\$104	161
	D-1	<u>φ104</u>	
		104	161
Other Funds Cash - Treasurer	B-1	31,825	19,096
Due from Current Fund		0	200
		31,825	19,296
		31,929	19,457
LIABILITIES, RESERVES AND FUND BALA	NCE		
Animal Control Fund			
Reserve for Dog Expenditures	B-2	104	161
		104	161
Other Funds			
Due to State of New Jersey - Payroll Taxes		2,787	2,821
Reserve for Escrows	B-3	7,564	217
Reserve for Tax Title Lien Redemptions	B-4	1,013	1,256
Reserve for Tax Sale Premiums	B-5	12,563	7,136
Reserve for Performance Guarantee	B-6	6,323	6,291
Reserve for Fire Safety Fees	B-7	1,575	1,575
		31,825	19,296
		\$31,929	19,457

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EXHIBIT C - CAPITAL FUND

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GENERAL CAPITAL FUND COMPARATIVE BALANCE SHEET REGULATORY BASIS BALANCE AS OF DECEMBER 31,

	<u>Ref.</u>	2010	2009
ASSETS			
Cash Due from Grant Fund Deferred Charges to Future Taxation -	C-2 A	\$122,362 87,398	144,786 87,398
Unfunded	C-5	367,900	473,400
		577,660	705,584
LIABILITIES, RESERVES AND FUND BALA	NCE		
Bond Anticipation Notes Accounts Payable Reserve for Preliminary Expenses	C-8	367,900 0	473,400 35,078
Elmer Train Station Relocation Project		1,100	16,300
Funded Unfunded	C-7 C-7	0 111,774	1,490 112,430
Capital Improvement Fund Fund Balance	C-6 C-1	42,085 54,801	12,085 54,801
		\$577,660	705,584

There were Bonds and Notes authorized but not issued at December 31, 2010 and December 31, 2009 of \$0

GENERAL CAPITAL FUND SCHEDULE OF FUND BALANCE REGULATORY BASIS

	<u>Ref.</u>	
Balance December 31, 2009	С	\$54,801
No Activity During 2010		
Balance December 31, 2010	С	\$54,801

EXHIBIT D - WATER UTILITY FUND

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D Sheet 1

WATER UTILITY FUND COMPARATIVE BALANCE SHEET REGULATORY BASIS BALANCE AS OF DECEMBER 31,

	Ref.	2010	2009
<u>ASSETS</u>			
Operating Fund:			
Cash - Treasurer	D-5	\$88,154	93,703
Cash - Collector	D-6	1,050	1,043
Cash - Change Fund		25	25
	-	89,229	94,771
Receivables and Other Assets with Full Re Consumer Accounts Receivable	eserves: D-7	E 200	5 050
Consumer Accounts Receivable	D-7	5,388	5,252
	-	5,388	5,252
	-		
Total of Operating Fund	-	94,617	100,023
Capital Fund:			
Cash	D-5	200,930	199,930
Fixed Capital - Water	D-8	2,055,902	2,055,902
Total of Capital Fund	-	2,256,832	2,255,832
		2,200,002	2,200,002
	-	\$2,351,449	2,355,855
	-		

D Sheet 2

WATER UTILITY FUND COMPARATIVE BALANCE SHEET REGULATORY BASIS BALANCE AS OF DECEMBER 31,

	Ref.	2010	2009
LIABILITIES, RESERVES AND FUND BALANO	<u>CE</u>		
Operating Fund: Liabilities:			
Appropriation Reserves	D-4:D-9	\$29,244	40,181
Reserve for Encumbrances	D-4	9,319	8,298
	-	38,563	48,479
Reserve for Receivables	Res.	5,388	5,252
Fund Balance	D-1	50,666	46,292
Total of Operating Fund		94,617	100,023
Capital Fund:			
Capital Improvement Fund Reserves for:	D-10	140,959	139,959
Amortization - Water	D-11	2,055,902	2,055,902
Fund Balance	D-2	59,971	59,971
Total of Capital Fund		2,256,832	2,255,832
Total Liabilities, Reserves and Fund Balance	-	\$2,351,449	2,355,855

WATER UTILITY FUND COMPARATIVE STATEMENT OF OPERATIONS AND CHANGE IN FUND BALANCE REGULATORY BASIS FOR THE YEAR ENDED DECEMBER 31,

	Ref.	2010	2009
Revenue and Other Income Realized			
Fund Balance Anticipated	D-3	\$46,288	71,823
Rents	D-3	168,119	156,788
Miscellaneous Revenue Anticipated	D-3	1,430	1,384
Other Credits to Income:			
Unexpended Balance of Appropriation			
Reserves	D-9	39,281	29,099
Total Income		255,118	259,094
Expenditures		405 205	400.450
Operating	D-4	185,305	188,156
Capital Improvements	D-4	11,000	50,000
Deferred Charges and Statutory	D-4	0 1 5 1	7 667
Expenditures	D-4	8,151	7,667
Total Expenditures		204,456	245,823
Excess in Revenue		50,662	13,271
		00,002	10,271
Adjustments to Income before Fund Balance: Expenditures included above which are by			
Statute deferred Charges to Budget of			
Succeeding Year		0	0
Statutory Excess to Fund Balance		50,662	13,271
	_	10.000	
Fund Balance January 1	D	46,292	104,844
		96,954	118,115
Decreased by: Utilization as Anticipated Revenue	D-1:D-3	46,288	71 000
Omization as Anticipated Revenue	0-1.0-3	40,200	71,823
Balance December 31	D	\$50,666	46,292
	:		

WATER CAPITAL FUND STATEMENT OF CAPITAL FUND BALANCE REGULATORY BASIS

	Ref.	
Balance December 31, 2009	D	\$ \$59,971
No Activity During 2010		
Balance December 31, 2010	D	\$ 59,971

WATER OPERATING FUND STATEMENT OF REVENUES - REGULATORY BASIS FOR THE YEAR ENDED DECEMBER 31, 2010

	Ref	ANTIC. BUDGET	REALIZED	EXCESS OR (DEFICIT)
Surplus Anticipated Water Rents Miscellaneous	D-1 D-1:D-3 D-1:D-3	\$46,288 156,788 1,380 \$204,456	46,288 168,119 1,430 215,837	11,331 50 11,381
ANALYSIS OF REALIZED RE	VENUES			
<u>Rents</u> Consumer Accounts Receival Collected	ble:	D-7	168,119 168,119	
Miscellaneous				
Interest Earned by Treasurer, Collector and Other Miscell Fees and Costs		D-5	1,430	

	ST	STATEMENT OF EXPENDITURES - REGULATORY BASIS FOR THE YEAR ENDED DECEMBER 31, 2010	EMENT OF EXPENDITURES - REGULATORY I FOR THE YEAR ENDED DECEMBER 31, 2010	EGULATORY B ABER 31, 2010	ASIS		
	APF	APPROPRIATIONS		EXPENDED		UNEXPENDED	
	BUDGET	BUDGET AFTER MODIFICATION	PAID OR CHARGED	ENCUMBERED	RESERVED	BALANCE CANCELLED	OVER- EXPENDED
OPERATING Salaries and Wages Other Expenses Liability Insurance Group Insurance for Employees	\$49,173 129,928 4,524 1,680	49,173 129,928 4,524 1,680	48,172 97,624 4,524 1,680	9,319	1,001 22,985		
·	185,305	185,305	152,000	9,319	23,986	0	0
CAPITAL IMPROVEMENTS Capital Improvement Fund Capital Outlay	1,000	1,000	1,000 5,200		4,800		
	11,000	11,000	6,200	0	4,800	0	0
DEFERRED CHARGES AND STATUTORY EXPENDITURES Statutory Expenditure: Contribution to: Public Employees' Retirement System Social Security System Unemployment Compensation Insurance 50	•ENDITURES 3,651 4,000 500	3,651 4,000 500	3,651 3,685 357		315 143		
	8,151	8,151	7,693	0	458	0	0
	\$204,456	204,456	165,893	9,319	29,244	0	0
Ref.	D-3	D-3	D-1	D:D-1	D:D-1		D:D-8
Budget Emergency Authorizations	D-4	204,456 0					
		\$204,456					

SEE ACCOMPANYING NOTES TO FINANCIAL STATEMENTS

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D-4

WATER UTILITY OPERATING FUND

D-4 Sheet 2

WATER OPERATING FUND STATEMENT OF EXPENDITURES (Cont'd) REGULATORY BASIS FOR THE YEAR ENDED DECEMBER 31, 2010

	Ref.	PAID OR CHARGED
Disbursed	D-5	165,893
	D-4	\$165,893

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EXHIBIT G - GENERAL FIXED ASSETS ACCOUNT GROUP

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BOROUGH OF ELMER STATEMENT OF GENERAL FIXED ASSETS REGULATORY BASIS AS OF DECEMBER 31,

	2010	2009
General Fixed Assets:		
Land	\$83,845	83,845
Buildings and Improvements	713,296	713,296
Vehicles	620,420	620,420
Furniture, Fixtures and Equipment	878,921	872,380
	2,296,482	2,289,941
Investment in General Fixed Assets	\$2,296,482	2,289,941

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Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. Reporting Entity

The financial statements of the Borough of Elmer include every board, body, office or commission supported and maintained wholly or in part by funds appropriated by the Borough of Elmer, as required by N.J.S. 40A:5-5.

Component units are legally separate organizations for which the Borough is financially accountable. The Borough is financially accountable for an organization if the Borough appoints a voting majority of the organization's governing board and (1) the Borough is able to significantly influence the programs or services performed or provided by the organization; or (2) the Borough is legally entitled to or can otherwise access the organization's resources; the Borough is legally obligated or has otherwise assumed the responsibility to finance the deficits of or provide financial support to the organization; or the Borough is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the Borough in that the Borough approves the budget, the issuance of debt or the levying of taxes. The Borough has no component units.

B. Description of Funds

The accounting policies of the Borough of Elmer conform to the accounting principles applicable to municipalities which have been prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey. Such principles and practices are designed primarily for determining compliance with legal provisions and budgetary restrictions and as a means of reporting on the stewardship of public officials with the respect to public funds. Under this method of accounting, the Borough of Elmer accounts for its financial transactions through the following separate funds:

<u>Current Fund</u> -- resources and expenditures for governmental operations of a general nature, including Federal and State grant funds.

<u>Trust Funds</u> -- receipts, custodianship and disbursement of funds in accordance with the purpose for which each reserve was created.

<u>General Capital Fund</u> -- receipt and disbursement of funds for the acquisition of general facilities, other than those acquired in the Current Fund.

<u>Water Operating and Capital Funds</u> -- account for the operations and acquisitions of capital facilities, other than those acquired in the current fund.

As permitted by generally accepted accounting principles, the Borough has elected to apply all applicable GASB pronouncements, as well as applicable FASB Statements and Interpretations, Accounting Principles Board Opinions, and Accounting Research Bulletins of the Committee on

Accounting Procedure, issued before November 30, 1989 in its accounting and reporting practices for its water utility fund.

<u>General Fixed Assets Account Group</u> -- All fixed assets used in governmental fund type operations (general fixed assets) are accounted for in the general fixed assets account group, rather than in governmental funds.

C. Basis of Accounting

The accounting principles and practices prescribed for municipalities by the State of New Jersey differ in certain respects from generally accepted accounting principles applicable to local governmental units. The more significant policies in New Jersey follow.

A modified accrual basis of accounting is followed with minor exceptions.

<u>Revenues</u> -- are recorded as received in cash except for certain amounts which are due from other governmental units. Receipts from Federal and State grants are realized as revenue when anticipated in the Borough budget. Receivables for property taxes are recorded with offsetting reserves on the balance sheet of the Borough's Current Fund; accordingly, such amounts are not recorded as revenue until collected. Other amounts that are due to the Borough which are susceptible to accrual are also recorded as receivables with offsetting reserves and recorded as revenue when received.

<u>Expenditures</u> -- are recorded on the "budgetary" basis of accounting. Generally, expenditures are recorded when an amount is encumbered for goods or services through the issuance of a purchase order in conjunction with the Encumbrance Accounting System. Outstanding encumbrances at December 31, are reported as a cash liability in the financial statements and constitute part of the Borough's statutory Appropriation Reserve balance. Appropriation reserves covering unexpended appropriation balances are automatically created at December 31st of each year and recorded as liabilities, except for amounts which may be canceled by the Governing Body. Appropriation reserves are available, until lapsed at the close of the succeeding year, to meet specific claims, commitments or contracts incurred during the preceding fiscal year. Lapsed appropriation reserves are recorded as income. Appropriations for principal payments on outstanding general capital bonds and notes are provided on the cash basis; interest on general capital indebtedness is on the cash basis.

<u>Foreclosed Property</u> -- Foreclosed property is recorded in the Current Fund at the assessed valuation when such property was acquired and is fully reserved.

<u>Interfunds</u> -- Interfund receivables in the Current Fund are recorded with offsetting reserves which are created by charges to operations. Income is recognized in the year the receivables are liquidated. Interfund receivables in the other funds are not offset by reserves.

<u>Inventories of Supplies</u> - The cost of inventories of supplies for all funds are recorded as expenditures at the time individual items are purchased. The cost of inventories are not included on the various balance sheets.

<u>General Fixed Assets</u> -- The Borough has developed a fixed asset accounting and reporting system, as promulgated by the Division of Local Government Services, which differs in certain respects from generally accepted accounting principles.

Fixed assets used in governmental operations (general fixed assets) are accounted for in the General Fixed Assets Account Group. Public domain ("infrastructure") general fixed assets consisting of certain improvements other than buildings, such as roads, bridges, curbs and gutters, streets and sidewalks and drainage systems are not capitalized.

All fixed assets are valued at historical cost or estimated historical cost if actual historical cost is not available except for land which is valued at estimated market value on the date of acquisition.

No depreciation has been provided for in the financial statements.

Expenditures for construction in progress are recorded in the Capital funds until such time as the construction is completed and put into operation.

Fixed assets acquired through grants in aid or contributed capital has not been accounted for separately.

Property and equipment purchased by the Water Utility Fund are recorded in the capital account at cost and are adjusted for disposition and abandonment. The amounts shown do not purport to represent reproduction costs or current value. Contributions in aid of construction are not capitalized. The balance in the Reserve for Amortization and Deferred Reserve for Amortization accounts in the utility capital fund represents charges to operations for the costs of acquisitions of property, equipment and improvements. The utility does not record depreciation on fixed assets.

The following schedule is a summarization of the changes in general fixed assets by category for the calendar year ended December 31, 2010.

	Balance as of <u>12-31-09</u>	Additions	Adjustments <u>Disposals</u>	Balance as of <u>12-31-10</u>
Land	\$83,845			83,845
Bldgs & Improv.	713,296			713,296
Vehicles	620,420			620,420
Furniture, Fixtures				
and Equipment	872,380	13,098	6,557	878,921
	\$2,289,941	13,098	6,557	2,296,482

<u>Levy of Taxes</u> -- The County Board of Taxation certifies the tax levy of the municipality each year. The tax levy is based on the assessed valuation of taxable property within the municipality. Taxes are payable on the first day of February, May, August, and November. A ten (10) day grace period is permitted provided a resolution has been adopted by the Borough Council. NJSA 54:4-67 permits municipalities to charge interest on delinquent balances at a rate of 8% per annum on the first \$1,500 of delinquency and 18% per annum on any amount of taxes in excess of \$1,500. Any taxes that have not been paid by the 11th day of the 11th month in the fiscal year levied are subject to being included in the tax sale and the lien enforced by selling the property in accordance with NJSA 54:5.

The municipality is responsible for remitting 100% of the school and county taxes to the respective agency. The loss for delinquent or uncollectible accounts is borne by the municipality and not the school district or county.

<u>Capitalization of Interest</u> -- It is the policy of the Borough of Elmer to treat interest on projects as a current expense and the interest is included in the current operating budget.

<u>Use of Estimates</u> -- The preparation of financial statements in conformity with generally accepted accounting principles or the statutory basis of accounting requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

<u>Compensated Absences</u> – Compensated absences are those absences for which employees will be paid, such as vacation, sick leave, and sabbatical leave. New Jersey Municipalities are permitted to accrue a compensated absences liability. The Borough has not begun to accumulate funds for accrued absences. See Note 14 for additional information on the Borough's compensated absences police.

<u>Basic Financial Statements</u> – GASB 34 prescribes the financial statement presentation requirements for governmental units which are significantly different from the reporting requirements under the Regulatory basis of accounting in the State of New Jersey. GAAP prescribes that the financial statements must be presented on an entity wide basis including all funds exclusive of fiduciary funds and segregating only government type and business type funds. The statements are presented on a full accrual basis and include all of the non fiduciary assets and liabilities of the entity. In addition, GAAP requires separate fund basis financial statements for all governmental, proprietary and fiduciary funds. The New Jersey regulatory basis requires reporting of the appropriate separate fund financial statements and the fixed asset account group.

D. Comparative Data

Comparative total data for the prior year has been presented in the accompanying Balance Sheets and Statement of Operations in order to provide an understanding of changes in the Borough's financial position. However, comparative (i.e., presentation of prior year totals by fund type) data have not been presented in each of the Statement of Revenues – Regulatory Basis and Statement of

Expenditures – Regulatory Basis since their inclusion would make the statements unduly complex and difficult to read.

Note 2: BUDGETARY INFORMATION

Under New Jersey State Statutes, the annual budget is required to be a balanced cash basis document. To accomplish this, the municipality is required to establish a reserve for uncollected taxes. The 2010 and 2009 statutory budgets included a reserve for uncollected taxes in the amount of \$115,340 and \$103,971, respectively. To balance the budget, the municipality is required to show a budgeted fund balance. The amount of fund balance budgeted to balance the 2010 and 2009 statutory budget's was \$150,000 and \$170,000, respectively.

The Chief Financial Officer has the discretion of approving intra department budgetary transfers throughout the year. Inter department transfers are not permitted prior to November 1. After November 1, these transfers can be made in the form of a resolution and approved by Borough Council. The following significant transfers were approved during the 2010 and 2009 calendar years:

	<u>2010</u>	<u>2009</u>
Engineering Services		
Other Expenses		6,500
Grantsman		
Other Expenses		(6,500)
Prior Year Reserves:		
Streets and Roads		
Other Expenses	\$2,337	
Public Buildings and Grounds		
Other Expenses	(2,337)	
Municipal Court		
Other Expenses	3,000	
Legal Services & Costs		
Other Expenses	(3,000)	

NJSA 40A:4-87 permits special items of revenue and appropriations to be inserted into the annual budget when the item has been made available by any public or private funding source and the item was not determined at the time of budget adoption. During the 2010 and 2009 calendar years, Borough Council approved the following budget insertions:

	<u>2010</u>	<u>2009</u>
Salem County Safe Roadways Project	\$ 3,500	6,000
Shared Service Agreement -		
Wastewater Management Plan	5,000	

The municipality may make emergency appropriations, after the adoption of the budget, for a purpose that was not foreseen at the time the budget was adopted or for which adequate provision was not made therein. This type of appropriation shall be made to meet a pressing need for public expenditure to protect or promote the public health, safety, morals or welfare or to provide temporary housing or public assistance prior to the next succeeding fiscal year. Emergency appropriations, except those classified as a special emergency, must be raised in the budget of the succeeding year. Special emergency appropriations are permitted to be raised in the budgets of the succeeding three or five years. No emergency or special emergency resolutions were adopted by Borough Council during the 2010 or 2009 calendar years. As of December 31, 2010 the following special emergency appropriations were outstanding:

Date		Amount	Balance @
Adopted	<u>Purpose</u>	Authorized	12/31/10
3/14/07	Amendment to Master Plan	6,500	2,600
		-	\$2,600

Note 3: INVESTMENTS

As of December 31, 2010, the Borough had no investments.

Interest Rate Risk. The Borough does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates. However, New Jersey Statutes 40A:5-15.1(a) limits the length of time for most investments to 397 days.

Credit Risk. New Jersey Statutes 40A:5-15.1(a) limits Borough investments to those specified in the Statutes. The type of allowable investments are Bonds of the United States of America or of the Borough or the school districts of which the Borough is a part; obligations of federal agencies not exceeding 397 days; government money market mutual funds; the State of New Jersey Cash Management Plan; local government investment pools; or repurchase of fully collateralized securities.

Concentration of Credit Risk. The Borough places no limit on the amount the Borough may invest in any one issuer.

Note 4: CASH AND CASH EQUIVALENTS

Custodial Credit Risk – Deposits. Custodial credit risk is the risk that in the event of a bank failure, the government's deposits may not be returned to it. The municipality's policy is based on New Jersey Statutes requiring cash be deposited only in New Jersey based banking institutions that participate in the New Jersey Governmental Depository Protection Act (GUDPA) or in qualified investments established in New Jersey Statutes 40A:5-15.1(a) that are treated as cash equivalents. As of December 31, 2010 and 2009, \$0 of the government's bank balance of \$870,899 and \$915,632 was exposed to custodial credit risk.

Note 5: LONG TERM DEBT

As of December 31, 2010, the Borough of Elmer did not have any long-term debt.

Summary of Municipal Debt

	Year 2010	Year 2009	Year 2008
\$	367,900	473,400	573,900
	0	0	0
	367,900	473,400	573,900
	0	0	0
ed			
\$	367,900	473,400	573,900
	\$ ed \$	\$ 367,900 0 367,900 0 0 ed	$\begin{array}{c ccccccccccccccccccccccccccccccccccc$

Summary of Statutory Debt Condition - Annual Debt Statement

The summarized statement of debt condition which follows is prepared in accordance with the required method of setting up the Annual Debt Statement and indicates a statutory net debt of 0.33%.

	Gross Debt	Deductions	Net Debt
Local School District Debt	\$0	0	0
Water Utility Debt	0	0	0
General Debt	367,900	0	367,900
	\$367,900	0	367,900

Net Debt $367,900 \div$ Equalized Valuation Basis per N.J.S.A. 40A:2-2 as amended, 110,844,429 = 0.33%.

Borrowing Power Under N.J.S.A. 40A:2-6 as Amended

3 1/2 % of Equalized Valuation Basis (Municipal)	\$3,879,555
Net Debt	367,900
Remaining Borrowing Power	\$3,511,655

Schedule of Annual Debt Service for Principal and Interest for Bonded Debt Issued and Outstanding

None

The foregoing information is in agreement with the Annual Debt Statement filed by the Borough.

Note 6: NOTES PAYABLE

The Borough has outstanding at December 31, 2010 the following bond anticipation notes:

	2010	Interest	Maturity	2009
<u>Project</u>	Amount	Rate	Date	Amount
General Capital:				
Repaving of Center St. and Hitchner Ave.	\$70,000	2.29%	5/13/11	85,000
Replacement of Borough Hall HVAC	120,000	2.29%	5/13/11	140,000
Reconstruction of Center Street	30,500	1.69%	9/10/11	41,000
Reconstruction of Penn Street	112,500	2.29%	4/14/11	127,500
Purchase of four wheel drive Vehicle	34,900	2.29%	4/14/11	39,900
Purchase of Fire Truck	0	-	-	40,000
Total General Capital	\$367,900			473,400

All bond anticipation notes are with the First National Bank of Elmer or Pennsville National Bank. The Borough intends to renew these notes in 2011 and intends to pay down \$75,000 of the outstanding balance. During 2009, the Borough paid down \$105,500 through the current operating budget.

As of December 31, 2010, the carrying value of the above notes approximates the fair value of the notes.

Note 7: FUND BALANCES APPROPRIATED

Fund balances at December 31, 2010 and 2009 that were appropriated and included as anticipated revenue in their own respective funds for the year ending December 31, 2011 and 2010 were as follows:

	<u>2011</u>	<u>2010</u>
Current Fund	\$ 115,000	150,000
Water Operating Fund	45,952	46,288

Municipalities are permitted to appropriate the full amount of fund balance, net of any amounts due from the State of New Jersey for Senior citizens and Veterans Deductions, deferred charges, and cash deficit. The total amount of fund balance available to the Borough to appropriate in the 2011 budget is \$169,620 in the current fund and \$50,666 in the water operating fund.

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Note 8: DEFERRED CHARGES TO BE RAISED IN SUCCEEDING BUDGETS

Certain expenditures are required to be deferred to budgets of succeeding years. At December 31, 2009, the following deferred charges are shown on the balance sheets of the various funds:

			Balance to
	Balance	2010 Budget	Succeeding
	12/31/10	Appropriation	Budgets
Current Operating Fund:			-
Special Emergency (40A:4-55)	\$2,600	1,300	1,300

The appropriations in the 2011 Budget are not less than that required by statute.

Note 9: SCHOOL TAXES

Local District School Taxes have been raised and a liability deferred by statute, resulting in the school tax payable set forth in the Current Fund liabilities as follows:

	Local District	School Tax
	Balance	Balance
	12/31/10	12/31/09
Balance of Tax	\$414,011	399,793
Deferred	414,011	399,793
Tax Payable	\$0	\$0

Note 10: TAXES COLLECTED IN ADVANCE

Taxes collected in advance are recorded as cash liabilities in the financial statements. Following is a comparison of the liability for the previous two years:

	Balance	Balance
	12/31/10	12/31/09
Prepaid Taxes	\$37,227	28,035
Cash Liability for Taxes Collected in Advance	\$37,227	28,035

Note 11: PENSION FUNDS

Description of Plans

Substantially all of the Borough's employees are covered by the Public Employees' Retirement System cost-sharing multiple-employer defined benefit pension plan which has been established by State Statute and is administered by the New Jersey Division of Pension and Benefits (Division). According to the State of New Jersey Administrative Code, all obligations of the System will be assumed by the State of New Jersey should the system terminate. The Division issues a publicly

available financial report that includes the financial statements and required supplementary information for the Public employees Retirement System. This report may be obtained by writing to the Division of Pensions and Benefits, PO Box 295, Trenton, New Jersey, 08625 or the report can be accessed on the internet at

http://www.state.nj.us/treasury/pensions/annrpts_archive.htm.

Public Employees' Retirement System

The Public Employees' Retirement System was established in January, 1955 under the provisions of N.J.S.A. 43:15A to provide retirement, death, disability and medical benefits to certain qualified members. The Public Employees' Retirement System is a cost-sharing multiple-employer plan. Membership is mandatory for substantially all full time employees of the State or any County, Municipality, School District or public agency provided the employee is not required to be a member of another State-administered retirement system or other state or local jurisdiction.

Funding Policy

The contribution policy for the PERS is set by NJSA 43:15A, Chapter 62, P.L. of 1994, Chapter 115, P.L. of 1997 and NJSA 18:66, and requires contributions by active members and contributing employers. Plan member and employer contributions may be amended by State of New Jersey legislation. PERS provides for employee contributions of 5.5% of employees' annual compensation, as defined. Employers are required to contribute at an actuarially determined rate in PERS. The current PERS rate is 6.9% of covered payroll. The Borough's contributions to PERS for the years ended December 31, 2010, 2009 and 2008 were \$22,276, \$16,047, and \$13,298 respectively, equal to the required contributions for each year.

NOTE 12: POST-RETIREMENT BENEFITS

As indicated in Note 11 above, employees of the Borough of Elmer are members of the Public Employees' Retirement System (PERS) however, as of December 31, 2010 they were not members of the State Health Benefits Plan.

Note 13: ACCRUED SICK AND VACATION BENEFITS

The Borough has permitted full-time employees to accrue vacation time based on their length of service with the Borough. No more than one week of vacation may be carried over from one calendar year to the next, and these days must be used by June 1 of that year. Full-time employees also earn five sick days per year, which may be carried over to the following calendar year up to a maximum of 15 accumulated sick days at any time. Employees will not be reimbursed for carried-over or unused sick time upon the conclusion of their employment. Based on this policy, the estimated current cost of such unpaid compensation would approximate \$0 as of December 31, 2010 and 2009.

Note 14: JOINT MUNICIPAL COURT

The Borough is a member of the Woodstown-Mannington-Elmer-Quinton Joint Municipal Court. Woodstown serves as the lead agency for the joint municipal court. All fines and costs are distributed to the municipality in which the complaint, charge, event, acts or violation occurred. Each municipality includes a line item in their annual budget to cover their share of the courts administration expenses.

Note 15: ECONOMIC DEPENDENCY

The Borough of Elmer is not economically dependent on any one business or industry within the Borough.

Note 16: LITIGATION

From time to time, the Borough is a defendant in legal proceedings relating to its operations as a municipality. In the best judgment of the Borough's management, the outcome of any present legal proceedings will not have an adverse material effect on the accompanying financial statements.

Note 17: RISK MANAGEMENT

The Borough is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters.

Property and Liability Insurance – the Borough maintains commercial insurance coverage for property, liability and surety bonds. During the years ended December 31, 2010, 2009 and 2008, the Borough did not incur claims in excess of their coverage and the amount of coverage did not significantly decrease.

Note 18: LEASE AGREEMENTS

At December 31, 2010, the Borough had a 48 month lease agreement in effect for a copy machine. This lease commenced October 1, 2007 and is payable in monthly installments of \$124.55 which includes \$8.00 for insurance. Future minimum lease payments are as follows:

Year ending December 31	
2011	1,399
2012	1,049
2013	0
2014	0
2015	0
Total	\$2,448

Note 19: GRANTS AND CONTRACTS

During the 2009 calendar year, the Borough was awarded a grant for the reconstruction of Garrison Road. A contract in the amount of \$110,994 was awarded for the completion of this project. As of December 31, 2010 a balance of \$434 remained on this contract.

In addition, during 2009 the Borough was awarded a grant for the Safe Routes to Schools program. As of December 31, 2010 no contracts have been awarded and no expenditures were made.

During the 2010 calendar year, the Borough was awarded Federal ARRA funds through the New Jersey Department of Transportation for the Train Station Relocation Project. As of December 31, 2010 no contracts have been awarded and no expenditures were made.

Note 20: INTERFUND BALANCES

As of December 31, 2010, the following interfunds were included on the balance sheets of the various funds of the Borough of Elmer.

	Due <u>From</u>	Due <u>To</u>
Current Fund:		
Grant Fund		382
Grant Fund: Current Fund General Capital General Capital:	382	87,398
Grant Fund	87,398	
	\$87,780	87,780

The amount due to/from the grant fund is due to the fact that there is no separate grant bank account. The remaining interfunds are due to amounts that should have been transferred to the proper bank account.

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Note 21: SUBSEQUENT EVENTS

During 2011 the Borough authorized the following bond ordinance which increased the Borough's authorized debt:

		Total	Debt	Date
Ordinance #	<u>Purpose</u>	Appropriated	Authorized	Introduced
2011-7	Installation of Sidewalks	\$300,000	285,000	3/16/10

The public hearing and adoption of this ordinance was held on April 13, 2011.

The Borough has evaluated subsequent events through April 18, 2011, the date which the financial statements were available to be issued and no additional items were noted for disclosure.

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SUPPLEMENTARY DATA

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REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

The Honorable Mayor and Members of Borough Council Borough of Elmer, New Jersey

We have audited the financial statements - regulatory basis of the Borough of Elmer, New Jersey as of and for the year ended December 31, 2010, and have issued our report thereon dated April 18, 2011. Our report disclosed that, as described in Note 1 to the financial statements – regulatory basis, the Borough of Elmer, New Jersey prepares its financial statements on a basis of accounting prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey, that demonstrates compliance with a modified accrual basis of accounting, with certain exceptions, and the budget laws of the State of New Jersey, which practices differ from accounting principles generally accepted in the United States of America. We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, and audit requirements prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey (the "Division").

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Borough of Elmer, New Jersey's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements - regulatory basis but not for the purpose of expressing an opinion on the effectiveness of the Borough of Elmer's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Borough of Elmer's internal control over financial reporting.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above. However, we identified certain deficiencies in internal control over financial reporting, described in the accompanying audit findings and responses that we consider to be significant deficiencies in internal control over financial reporting (#10-1). A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Borough of Elmer, New Jersey's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards* or the requirements of the Division of Local Government Services.

We noted certain matters that we reported to management of the Borough of Elmer, New Jersey in a separate letter dated April 18, 2011.

The Borough of Elmer's responses to the findings identified in our audit are described in the accompanying schedule of findings and responses. We did not audit the Borough of Elmer's response and, accordingly, we express no opinion on it.

This report is intended solely for the information and use of management, the Finance Committee and the State of New Jersey, Division of Local Government Services and is not intended to be and should not be used by anyone other than these specified parties.

Robert E. Swartz, CPA

Robert E. Swartz, CPA Registered Municipal Accountant No. 319

Swartz & Co., LLC

Swartz & Co., LLC Certified Public Accountants

April 18, 2011

SCHE	SCHEDULE OF EXPENDITURES OF FEDERAL AND STATE AWARDS FOR THE YEAR ENDED DECEMBER 31, 2010	ES OF FEDERAL	L AND STATE AWAR ER 31, 2010	SQ					
	Grant Period	Program or Award Amount	Balance at 1/1/2010	Receipts or Revenue Recognized	Disbursements/ Expenditures	Cancelled	Encumbered	Balance at 12/31/2010	Total Cumulative State Expenditures
95-100-022-8020-078-F292-6110	1/1/07 - 12/31/07 1/1/09 - 12/31/09	22,969 23,333	4,110 23,333		5,080			4,110 18,253	
	1/1/10 - 12/31/11	395,000		395,000				395,000	
		1 1	27,443	395,000	5,080	0	0	417,363	
	1/1/05 - 12/31/05 1/1/08 - 12/31/08 1/1/09 - 12/31/09 1/1/09 - 12/31/09	135,000 100,000 130,000 300,000	7,841 15,235 4,893 300,000		1,100			6,741 15,235 4,893 300,000	128,259 84,765 125,107
1/1/	(/1/09 - 12/31/09	1,043	668				75	593	450
1/1/1	1/1/10 - 12/31/10 1/1/09 - 12/31/09	1,933 4,000	303	1,933	303			1,933	4,000
1/1/1	1/1/10 - 12/31/10 1/1/08 - 12/31/08	4,000 5,000	1,437	4,000	3,394	9	600	1,437	3,994 3,563
1/1/1	1/1/10 - 12/31/10	5,000		5,000				5,000	
1/1/09 1/1/10 1/1/09	1/1/09 - 12/31/09 1/1/10 - 12/31/10 1/1/09 - 12/31/09	597 647 300	38 300	647		300		38 647	559
		1 1	330,715	11,580	4,797	306	675	336,517	
		I	\$358,158	406,580	9,877	306	675	753,880	

Schedule 1

SEE ACCOMPANYING AUDITOR'S REPORT

NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AND STATE AWARDS DECEMBER 31, 2010

Note 1: BASIS OF PRESENTATION

The accompanying schedule of federal and state awards includes the federal and state grant activity of the Borough of Elmer, New Jersey and is presented on the basis of accounting prescribed by the State of New Jersey, Department of Community Affairs, Division of Local Government Services, which is a regulatory basis of accounting other than generally accepted accounting principles. Encumbrances are considered in determining the single audit threshold on major programs.

Note 2: RELATIONSHIP TO GENERAL PURPOSE FINANCIAL STATEMENTS

Amounts reported in the accompanying schedule agree with amounts reported in the Borough's financial statement. Receipts from federal and state grants are realized as revenue when anticipated in the Borough's budget. Expenditures are recognized when they become payable. Financial assistance revenue and expenditures are reported in the Borough's financial statements on the basis of accounting prescribed by the State of New Jersey, Department of Community Affairs, Division of Local Government Services, as follows:

	State	Federal	Total
Expenditures per Schedule of Federal			
And State Awards	\$4,797	5,080	9,877
Add: Local Funding	6,132		6,132
Encumbrances	675		675
Expenditures reported in Basic Financial Stmts	\$11,604	5,080	16,684

Audit Findings and Responses

10-1. Criteria

Entities must employ or contract with someone who has sufficient knowledge and experience to accurately prepare a complete set of financial statements, including related disclosures.

Condition

The Borough currently does not employ or contract with an individual who has sufficient knowledge and experience to prepare a complete set of financial statements, including related disclosures.

Cause

Based on the size of the Borough it is not cost effective for the Borough to employ an individual with the requisite training and experience to be able to prepare financial statements and related disclosures.

Effect

The Borough does not have sufficient information to accurately monitor financial activity throughout the year.

Recommendation

That someone in the Borough receive additional current training in financial statement preparation, including all required disclosures, or the Borough consider employing an outside consultant to prepare the financial statements.

Management Response

Based on the size of the Borough it would not be cost effective to employ, or contract with, an individual who has sufficient knowledge and experience to prepare a complete set of financial statements, including related disclosures.

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CURRENT FUND SCHEDULE OF CASH - TREASURER

	<u>Ref.</u>	Curre	ent Fund
Balance December 31, 2009			\$445,425
Increased by Receipts:			
Collector	A-5	2,715,937	
Revenue Accounts Receivable	A-8	237,829	
State of New Jersey Senior Citizens			
Senior Citizens and Veterans		20,500	
Miscellaneous Revenue	A-2	47,830	
Due from General Capital		575	
Due From Grant Fund	A-11	23,985	
		_	3,046,656
			3,492,081
Decreased by Disbursements:		0.17 000	
2010 Appropriations	A-3	817,386	
2009 Appropriation Reserves	A-9	25,237	
Reserve for Encumbrances	A 40	34,873	
Due To Grant Funds - Reserves	A-12	19,213	
Due to Fire Safety Trust Fund		200	
Refund of Overpaid Taxes		1,751 113	
Reserve for Acquisition of Street Lights Codification of Ordinances		900	
County Taxes		1,037,908	
Local District School Tax	A-10	1,151,659	
	/(10	1,101,000	
		_	3,089,240
Balance December 31, 2010	A	=	\$402,841

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CURRENT FUND SCHEDULE OF CURRENT CASH - COLLECTOR

	<u>Ref.</u>		
Balance December 31, 2009	А		\$1,641
Increased by Receipts:			
Prepaid Taxes - 2011		37,227	
Revenue Accounts Receivable	A-8	20	
Taxes Receivable	A-6	2,653,954	
Tax Title Liens	A-7	2,535	
Miscellaneous Revenue Not Anticipated	A-2	5,199	
Interest and Costs on Taxes	A-2	16,950	
		-	2,715,885
			2,717,526
Payment to Treasurer	A-4	-	2,715,937
Balance December 31, 2010	А	_	\$1,589

CURRENT FUND	SCHEDULE OF TAXES RECEIVABLE AND ANALYSIS OF PROPERTY TAX LEVY	
CURRENT	IEDULE OF TAXES RECEIVABLE ANI	
	SCI	

JCE 2010	0	0	124,087	124,087	A	
BALANCE DEC. 31, 2010			4	£		
TRANSFERRED TO TAX TITLE LIENS	1,850	1,850	87	1,937		
TRANSFERREI TO TAX APPLIED CANCELLATIONS TITLE LIENS		0	1,936	1,936		
OVERPAYMENTS APPLIED CA		0	1,973	1,973		
0	114,351	114,351	2,560,603	28,035 2,674,954		\$2,653,954 21,000
COLLECTIONS BY CASH 2009 201		0	28,035	28,035		A-5
OVERPAYMENTS CREATED		0		0		ances
DISALLOWED SENIOR CITIZEN		0		0		Cash Collected Senior Citizen & Veteran Allowances
ADDED TAXES	2,939	2,939		2,939		Cash Collected Senior Citizen &
2010 LEVY		0	2,716,721	\$113,262 2,716,721		00
BALANCE DEC. 31, 2009 2010 LEVY	113,262	113,262		\$113,262	A	
YEAR	2009		2010	I	Ref.	

\$2,674,954

A-6 Sheet 1

A-6 Sheet 2

CURRENT FUND SCHEDULE OF TAXES RECEIVABLE AND ANALYSIS OF PROPERTY TAX LEVY

Analysis of 2010 Property Tax Levy			
Tax Yield General Property Tax Added Taxes (54:4-63.1,63.12 et.seq.)		\$2,713,337 3,384	
Tax Levy	<u>Ref.</u>	=	2,716,721
Local District School Tax (Abstract) County Tax (Abstract) Due County for Added and Omitted Taxes (54:4-63.1,63.12 et. seq.)	A-10	1,165,877 1,029,928 1,286	
			2,197,091
Local Tax for Municipal Purposes Add: Additional Tax Levied	A-2	517,433 2,197	
Local Tax for Municpal Purposes Levied		-	519,630
		=	\$2,716,721

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CURRENT FUND SCHEDULE OF TAX TITLE LIENS

	<u>Ref.</u>		
Balance December 31, 2009	А		\$680
Increased by:			
Tranfers from Taxes Receivable Interest and Cost Accrued by Sale	A-6	1,937	
of January 6, 2010		190	
			2,127
			2,807
Decreased by:			
Collections	A-5		2,535
Balance December 31, 2010	А		\$272

			Dec. 2010						
	BALANCE DEC. 31, 2010		6,903					6,903	A
	TED BY TREASURER		103,848	2,999	94,958	31,471	5,076	238,352	A-4
	COLLECTED BY COLLECTOR TREASU	20						20	A-5
CEIVABLE	ACCRUED IN 2010	20	102,217	2,999	94,958	31,471	5,076	236,741	Res.
ACCOUNTS RE(BALANCE DEC. 31, 2009		8,534					\$8,534	A
	<u>Ref.</u>	A-2	A-2	A-2	A-2	A-2	A-2		Ref.
SCHEDULE OF REVENUE ACCOUNTS RECEIVABLE		Tax Searches Municipal Court:	Fines and Costs	Interest on Investments and Deposits	Energy Receipts Tax	Consolidated Municipal Property Tax Relief Act	Uniform Fire Safety Act		

CURRENT FUND SCHEDULE OF REVENUE ACCOUNTS RECEIVABLE

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SEE ACCOMPANYING AUDITOR'S REPORT

CURRENT FUND SCHEDULE OF APPROPRIATION RESERVES - 2009

	BALANCE DEC. 31, 2009	BALANCE AFTER TRANSFERS	PAID OR CHARGED	BALANCE LAPSED	OVER- EXPENDED
Mayor and Council					
Other Expenses	2,139	2,139	342	1,797	
Municipal Clerk	·				
Other Expenses	391	391	380	11	
Financial Administration					
Other Expenses	144	144	119	25	
Tax Collector					
Other Expenses	476	676	668	8	
Legal Services and Costs					
Other Expenses	8,820	5,820	1,333	4,487	
Land Use Board					
Other Expenses	2,457	2,457	83	2,374	
Insurance					
Liability Insurance	702	202		202	
Employee Group Insurance	121	621	500	121	
Technology Expenses					
Other Expenses	1,017	1,017	137	880	
Public Buildings & Grounds					
Other Expenses	6,628	4,291	1,693	2,598	
Fire					
Other Expenses	16,975	16,975	14,732	2,243	
Police					
Salaries and Wages	1,367	1,047	1,038	9	
Other Expenses	5,087	5,407	5,407		
Emergency Management					
Other Expenses	2,398	2,198	56	2,142	
Fire Code Inspector					
Salaries and Wages	758	758	675	83	
Other Expenses	1,065	1,065	450	615	
Garbage and Trash Removal					
Other Expenses	12,472	12,472	8,251	4,221	
Recycling					
Other Expenses	6,199	6,199	5,142	1,057	
Board of Health					
Other Expenses	91	91	91		
Animal Control Services					
Other Expenses	1,522	1,522	1,106	416	
Parks and Playgrounds					
Other Expenses	1,430	1,430	729	701	
Celebration of Public Events					
Other Expenses	173	173	100	73	
Road Repairs and Maintenance					
Other Expenses	1,239	3,576	3,575	1	
Municipal Court					
Other Expenses	5,150	8,150	8,075	75	
Unclassified:					
Electric	622	622	306	316	
Telephone	735	735	545	190	
Gasoline	3,372	3,372	1,371	2,001	
Heating	4,940	4,940	1,716	3,224	
Street Lighting	3,974	3,974	1,490	2,484	
Other Accounts - No Changes	9,240	9,240		9,240	
-					
	\$101,704	101,704	60,110	41,594	0
	A	A	A-4	A-1	

A-10

CURRENT FUND SCHEDULE OF LOCAL DISTRICT SCHOOL TAX

	<u>Ref.</u>		
Balance December 31, 2009 School Tax Payable School Tax Deferred	A	0 399,793	
			399,793
Increased By:			
Levy - School Year July 1, 2010 to June 30, 2011	A-1:A-6		1,165,877
		-	1,565,670
			1,505,070
Decreased By:	A-4		1 151 650
Payments	A-4	-	1,151,659
Balance December 31, 2010	•	0	
School Tax Payable School Tax Deferred	A A	0 414,011	
			444.044
		=	414,011
2010 Liability for Local School Tax: Tax Paid		1,151,659	
Tax Payable 12/31/2010		0	
		1,151,659	
Less: Tax Payable 12/31/2009		0	
Amount Charged to 2010 Operations	A-1	_	\$1,151,659

ST SCHEDULE OF	'ATE AND FEI FEDERAL AN	STATE AND FEDERAL GRANT FUND OF FEDERAL AND STATE GRANTS RI	STATE AND FEDERAL GRANT FUND OF FEDERAL AND STATE GRANTS RECEIVABLE	Щ		
Purpose		Balance DEC. 31, 2009	Transferred from 2010 Budget Revenues	Received	Cancelled	Balance DEC. 31, 2010
STATE: Department of Transportation Reconstruction of Garrison Road Reconstruction of Safe Routes to School Reconstruction of Elmer Street		130,000 300,000 21,998				130,000 300,000 21,998
NJ Department of Environmental Protection Clean Communities			4,000	4,000		
Recycling Tonnage Grant Wastewater Management		0000	1,933 5,000	1,933		5,000
Body Armor Fund			647	647		
FEDERAL: ARRA - NJ Department of Transportation Transportation Enhancement Program Elmer Train Station Relocation Project			395,000			395,000
LOCAL: Municipal Drug Alliance Salem County Safe Roadways Project		4,180	4,178 3,500	1,420 3,500		6,938
		\$461,178	414,258	11,500	0	863,936
	Ref.	A	A-2	A-4		А

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STATE AND FEDERAL GRANT FUNE SCHEDULE OF APPROPRIATED RESERVE FOR FEDERAL AND STATE GRANTS	AND FEDE D RESERV	STATE AND FEDERAL GRANT FUNI PRIATED RESERVE FOR FEDERAL /	UNE AL AND STATE G	ßRANTS			A-12
<u>Grant</u>		Balance DEC. 31, 2009	Transferred from 2010 Budget Appropriations	Expended	Encumbered	Cancel/ Adjusted	Balance DEC. 31, 2010
NJ Department of Environmental Protection Clean Communities Recycling Tonnage Grant Stormwater Grant Wastewater Management		303 668 1,437	4,000 1,933 5,000	3,697	600 75	Q	2,526 1,437 5,000
Body Armor		38	647				685
Buckle Up Grant		300				300	
New Jersey Transportation Trust Fund Local Aid Center of Place Reconstruction of Garrison Rd Safe Routes to School Reconstruction of Elmer Street		7,841 4,893 300,000 15,235		1,100			6,741 4,893 300,000 15,235
FEDERAL: Small Cities Community Development Block Grant FEMA Grant 2005 Small Cities 2007 Small Cities 2009 Small Cities		30 4,080 23,333		5,080			30 4,080 18,253
ARRA - NJ Department of Transportation Transportation Enhancement Program Elmer Train Station Relocation Project			395,000				395,000
LOCAL: Municipal Drug Alliance		5,001	5,578	2,632			7,947
Salem County Safe Roadways Project			3,500	3,500			
		\$363,159	415,658	16,009	675	306	761,827
	Ref.	A	A-3	A-4			۷

A-12

SEE ACCOMPANYING AUDITOR'S REPORT

STATE AND FEI SCHEDULE OF RESERVE FOR FEDERAL	STATE AND FEDERAL GRANT FUND 'E FOR FEDERAL AND STATE GRANTS - UNAPPROPRIATED	UND ANTS - UNAPPR(OPRIATED	2
		Transferred to		
<u>Grant</u> Recycling Tonnage Grant	Balance <u>DEC. 31, 2009</u> 1,933	2010 Budget Appropriations 1,933	Received	Balance DEC. 31, 2010
Small Cities Loan Repayment			13,445	13,445
Body Armor Fund			973	973
	\$1,933	1,933	14,418	14,418
	۷			A

A-13

TRUST FUND SCHEDULE OF CASH - TREASURER

	Ref.	Dog Li	icense	(Other
Balance December 31, 2009	В		\$161		19,096
Increased By: Dog License Fees Cat License Fees Late Fees State Dog License Fees	B-2 B-2 B-2	1,834 713 1,000 539			
Interest Earned Due from Current Fund - Fire Safety Fees Payroll Trust	B-2; B-5	6		108 200 338,934	
TTL Redemptions Tax Sale Premiums Escrow Fees	B-4 B-5 B-3			23,543 6,700 11,503	
		_	4,092	-	380,988
			4,253		400,084
Decreased By: Expenditures under NJS 4:19-15.22 State of New Jersey-Dog Licenses Escrow Fees Tax Title Lien Redemptions	B-2 B-3 B-4	3,610 539		4,156 23,788	
Premiums Returned Due to Current Fund Payroll Trust	B-5 B-4; 5			1,300 47 338,968	
		-	4,149	-	368,259
Balance December 31, 2010	В	=	\$104	=	31,825
Analysis of Other Cash					
Subdivision Escrow Payroll Trust Performance Guarantee Fire Safety Fees Tax Title Lien Redemption					7,564 2,787 6,323 1,575 1,013
Tax Sale Premiums				-	12,563 \$31,825

TRUST FUND SCHEDULE OF RESERVE FOR ANIMAL CONTROL FUND EXPENDITURES

	<u>Ref.</u>		
Balance December 31, 2009	В		\$161
Increased by: Dog License Fees Collected Cat License Fees Collected Late Fees Interest Earned		1,834 713 1,000 6	
	B-1		3,553
			3,714
Decreased by: Expenditures under NJSA 4:19-15.11	B-1		3,610
Balance December 31, 2010	В		\$104
License Fees Collected	Year	<u>Amount</u>	
	2009 2008 _	3,310 3,159	
	=	\$6,469	

B-3

TRUST FUND SCHEDULE OF SUBDIVISION ESCROW

	<u>Ref.</u>	
Balance December 31, 2009	В	\$217
Increased by: Escrows Received	B-1	<u>11,503</u> 11,720
Decreased by: Escrows Returned	B-1	4,156
Balance December 31, 2010	В	\$7,564

B-4

TRUST FUND RESERVE FOR TAX TITLE LIEN REDEMPTION

Balance December 31, 2009	<u>Ref.</u> B		\$1,256
Increased by: Third Party Lien Holders Interest earned		23,543 13	
	B-1		23,556
			24,812
Decreased by: Interest Paid to Current Fund Redemption of Tax Title Liens		11 23,788	
	B-1		23,799
Balance December 31, 2010	В		\$1,013

B-5

TRUST FUND RESERVE FOR TAX SALE PREMIUMS

Balance December 31, 2009	<u>Ref.</u> B		\$7,136
Increased by: Premiums Received at Tax Sale Interest Earned		6,700 63	
	B-1		6,763
			13,899
Decreased by: Premiums Returned Interest paid to current fund		1,300 36	
	B-1		1,336
Balance December 31, 2010	С		\$12,563

B-6

TRUST FUND RESERVE FOR PERFORMANCE GUARANTEE TRUST

Balance December 31, 2009	Ref. B	\$6,291
Increased by: Interest Earned	B-1	<u>2</u>
Balance December 31, 2010	В	\$6,323
	TRUST FUND RESERVE FOR FIRE SAFETY FEES	B-7

Balance December 31, 2009	<u>Ref</u> B	<u>f.</u>	\$1,575
No Activity During 2010			
Balance December 31, 2010	В		\$1,575

GENERAL CAPITAL FUND SCHEDULE OF CASH - TREASURER

	Ref.	_	
Balance December 31, 2009	С		\$144,786
Increased by:			
Due to Current Fund	C-4	30,575	
			30,575
			175,361
Decreased by:			
Reserve for Preliminary Expenses:			
Elmer Train Station Relocation Project		38,900	
Due from Current Fund	C-4	575	
Improvement Authorizations	C-7	13,524	
			52,999
Balance December 31, 2010	С	_	\$122,362

		RECEIPTS	PTS	DISBURSEMENTS	EMENTS	TRANSFERS	ERS	
	BALANCE DEC. 31. 2009	MISC.	BOND ANTIC. NOTES	BOND ANTIC. IMPROVEMENT NOTES AUTHORIZATIONS	MISC.	FROM	Q	BALANCE DEC. 31. 2010
Fund Balance	54,801							54,801
Capital Improvement Fund	12,085	30,000						42,085
Due to Current Fund		575			575			0
Due to Grant Fund	(87,398)							(87,398)
Accounts Payable	35,078			11,378	23,700			0
Reserve for Preliminary Expense	16,300			15,200				1,100
Improvement Authorizations 04-6 Acquisition of Street Lights	1.490			1.490				0
06-4 Repaving of Center St & Hitchner Avenue	5,405							5,405
07-6 Reconstruction of Penn Street	80,496							80,496
09-13 Safe Routes	4,000			656				3,344
09-05 Reconstruction of Garrison Road	22,529							22,529
	\$144,786	30,575	0	28,724	24,275	0		0 122,362
Ref.	ef. C	C-2	C-2	C-2	C-2			U

GENERAL CAPITAL FUND ANALYSIS OF CASH

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SEE ACCOMPANYING AUDITOR'S REPORT

GENERAL CAPITAL FUND SCHEDULE OF AMOUNT DUE FROM CURRENT FUND

	Ref.		
Balance December 31, 2009	C:A		\$0
Increased by:			
Current Fund Budget	C-6	30,000	
Interest Earned on Investments	C-2	575	
			30,575
Decreased by:			
Received from Current Fund	C-2	30,575	
			30,575
Balance December 31, 2010	C:A		\$0

Ordinance #	e Improvement Description	Balance DEC. 31, 2009	2010 Authorization	Paid by Budget Balance Reappropriated Appropriation DEC. 31, 2010	Paid by Budget Appropriation	Balance DEC. 31, 2010	Analysis of Financed by Bond Anticipation Notes	Analysis of Balance - December 31, 2010 nanced by Unexpended Bond Improvement nticipation Authorization: Notes Expenditures Authorization:	mber 31, 2010 Unexpended Improvement Authorizations
00-12	Purchase of Fire Truck	40,000			40,000	0			
04-5	Reconstruction of Center Street	3,700				3,700	3,700		
06-4	Repaving of Center Street and Hitchner Avenue	85,000			15,000	70,000	70,000		
06-5	Replacement of Borough Hall HVAC	140,000			20,000	120,000	120,000		
07-6	Repaving of Penn Street	80,540			15,000	65,540	65,540		
2-70	Purchase of Four Wheel Drive Police Vehicle	39,900			5,000	34,900	34,900		
09-5	Reconstruction of Garrison Road	46,960				46,960	46,960		
09-13	Improving Pedestrian Routes to Elmer Elementary School	37,300			10,500	26,800	26,800		
		\$473,400	0	0	105,500	367,900	367,900	0	0
	Ref.	O	C-7		C-8	U	C-8		

GENERAL CAPITAL FUND STATEMENT OF DEFERRED CHARGES TO FUTURE TAXATION - UNFUNDED

SEE ACCOMPANYING AUDITOR'S REPORT

C-5

GENERAL CAPITAL FUND SCHEDULE OF CAPITAL IMPROVEMENT FUND

	Ref.	
Balance December 31, 2009	C	\$12,085
Increased by: 2010 Budget Appropriation	A-3:C-2	30,000
Balance December 31, 2010	С	\$42,085

GENERAL CAPITAL FUND SCHEDULE OF IMPROVEMENT AUTHORIZATIONS

Ord. # IMPROVEMENT DESCRIPTION 04-6 Acquisition of Street Lights	ORD. DATE 8/17/04	AMOUNT 30,000	<u>DEC. 31, 2009</u> FUNDED <u>UNF</u> L	L 2009 UNFUNDED	2010 CAPITAL IMP FUND	2010 AUTHORIZATIONS DEFFERED CHARGES TO AP FUTURE GRU TAXATION OT	ONS GRANTS AND OTHER AID	PAID OR CHARGED 1,490	REVERSE PRIOR YEAR ENCUMBRANCE	DEC: 31, 2010 FUNDED UNFUI	L 2010 UNFUNDED
06-4 Repaving of Center Street & Hitchner Avenue	3/8/06	110,000		5,405							5,405
07-6 Reconstruction of Penn Street	2/14/07	150,000		80,496							80,496
09-05 Reconstruction of Garrison Road	3/11/09	46,960		22,529							22,529
09-13 Improving Pedestrian Routes to Elmer Elementary School	60/6/6	37,300		4,000				12,034	11,378		3,344
		I	\$1,490	112,430	0	0	0	13,524	11,378	0	111,774
	Ref.		U	U	C-6	C-5				U	O

13,524 0

C-2

Cash Contracts Payable 13,524

C-7

BALANCE EC. 31, 2010	0	30,500	70,000	120,000	112,500	34,900	367,900	U
BALANCE DECREASED DEC. 31, 2010	40,000	10,500	15,000	20,000	15,000	5,000	105,500	C-5
INCREASED							0	C-2
BALANCE DEC. 31, 2009 INCREASED	40,000	41,000	85,000	140,000	127,500	39,900	\$473,400	U
INTEREST RATE	ı	1.69%	2.29%	2.29%	2.29%	2.29%	I II	Ref.
DATE OF MATURITY	ı	9/10/11	5/13/11	5/13/11	4/14/11	4/14/11		
DATE OF ISSUE	ı	9/11/10	5/14/10	5/14/10	4/14/10	4/14/10		
DATE OF ORIGINAL ISSUE	ı	9/16/04	5/15/06	5/15/06	4/14/07	4/14/07		
IMPROVEMENT DESCRIPTION	Purchase of Fire Truck	Reconstruction of Center Street	Repaving of Center Street and Hitchner Avenue	Replacement of Borough Hall HVAC	Reconstruction of Penn Street	Purchase of 4 Wheel Drive Police Vehicle		
Ord #	00-12	04-5	06-4	06-5	07-6	2-70		

GENERAL CAPITAL FUND SCHEDULE OF BOND ANTICIPATION NOTES SEE ACCOMPANYING AUDITOR'S REPORT

0 8 0

WATER UTILITY FUND SCHEDULE OF CASH - TREASURER

	Ref.	OPER	ATING	CAP	ITAL
Balance December 31, 2009	D		\$93,703		199,930
Increased By Receipts: Collector Due from Water Operating-	D-6	168,112			
Capital Improvement Fund Miscellaneous Revenue	D-3	1,430		1,000 1,004	
			169,542		2,004
		-	263,245	-	201,934
Decreased by Disbursements: 2010 Appropriations 2009 Appropriation Reserves Reserve for Encumbrances Interest Paid to Operating Fund	D-4 D-9	165,893 9,198		1,004	
interest r aid to operating r and			475 004		1 00 1
			175,091		1,004
Balance December 31, 2010	D	=	\$88,154	=	200,930

D-6

WATER OPERATING FUND SCHEDULE OF CASH - COLLECTOR

	Ref.		
Balance December 31, 2009	D		\$1,043
Increased by Receipts: Consumer Accounts Receivable	D-3:D-7	168,119	168,119
			169,162
Decreased by Disbursements: Payment to Treasurer	D-5		168,112
Balance December 31, 2010	D		\$1,050

D-7

WATER OPERATING FUND SCHEDULE OF CONSUMER ACCOUNTS RECEIVABLE

	Ref.	
Balance December 31, 2009	D	\$5,252
Increased by: Utility Rents Levied	Res.	<u> </u>
Decreased by: Cancellations Collections	Res. D-61	0 68,119
		168,119
Balance December 31, 2010	D	\$5,388

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		AL	ADDITIONS	
		BY PLIDOFT		
	BALANCE	CAPITAL	BΥ	BALANCE
ACCOUNT	DEC. 31, 2009	OUTLAY	ORDINANCE	DEC. 31, 2010
Springs and Wells	\$297,096			297,096
Distribution Mains and Accessories	49,678			49,678
Pumping Station and Structures	7,251			7,251
Fire Hydrants	33,324			33,324
Water Tower and Standpipes	672,538			672,538
Water Service Installation	23,527			23,527
Electric Pumping Equipment	18,235			18,235
Maintenance	6,260			6,260
Miscellaneous Equipment	1,827			1,827
New Meters	41,434			41,434
Installation of New Service				
N. Main Street	3,468			3,468
Rehabilitation of Well #6	92,685			92,685
Water System Improvements	588,015			588,015
Purchase of Water Meters	145,564			145,564
Repairs to Water Wells	50,000			50,000
Installation of New Tablet Chlorinator				
Feed System	25,000			25,000
	\$2,055,902	0	0	2,055,902
ŭ	Ref. D			
				Ĩ

SEE ACCOMPANYING AUDITOR'S REPORT

		SC	WATER OPERATING FUND SCHEDULE OF 2009 APPROPRIATION RESERVES	WATER OPERATING FUND OF 2009 APPROPRIATION	-UND TION RESERVE	S
	I	BALANCE DEC. 31, 2009	BALANCE AFTER TRANSFERS	PAID OR CHARGED	BALANCE LAPSED	OVER- EXPENDED
Operating: Other Expenses		22,663	22,663	9,198	13,465	
Other Accounts - No Changes	I	25,816	25,816		25,816	
	I	\$48,479	48,479	9,198	39,281	0
	Ref.	D	D	D-5	D-1	D-1

WATER OPERATING FUND

6-0

SEE ACCOMPANYING AUDITOR'S REPORT

D-10

WATER CAPITAL FUND SCHEDULE OF CAPITAL IMPROVEMENT FUND

	Ref.		
Balance December 31, 2009	D		\$139,959
Increased by: Received from Water Operating Fund	D-4	1,000	1,000
Balance December 31, 2010	D		\$140,959

D-11

WATER CAPITAL FUND SCHEDULE OF RESERVE FOR AMORTIZATION -WATER

	Ref.	
Balance December 31, 2009	D	\$2,055,902
No Activity		
Balance December 31, 2010	D	\$2,055,902

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BOROUGH OF ELMER

PART II

LETTER OF COMMENTS AND RECOMMENDATIONS

YEAR ENDED DECEMBER 31, 2010

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GENERAL COMMENTS

Contracts and Agreements Required to be Advertised for N.J.S. 40A:11-4

N.J.S. 40A:11-4 states "Every contract or agreement, for the performance of any work or the furnishing or hiring of any materials or supplies, the cost of the contract price whereof is to be paid with or out of public funds not included within the terms of Section 3 of this act, shall be made or awarded only after public advertising for bids and bidding therefore, except as provided otherwise in this act or specifically by any other law. No work, materials or supplies shall be undertaken, acquired or furnished for a sum exceeding in the aggregate \$21,000, except by contract or agreement". Effective July 1, 2010 the bid threshold was increased to \$26,000.

The Governing Body of the municipality has the responsibility of determining whether the expenditures of any category will exceed \$21,000 (between January 1, 2010 and June 30, 2010) or \$26,000 (effective July 1, 2010). Where question arises as to whether any contract or agreement might result in violation of the statute, the Borough Counsel's opinion should be sought before a commitment is made.

The minutes indicate no bids were requested by public advertising during the 2010 calendar year.

The minutes indicate resolutions were adopted and advertised authorizing the awarding of contracts or agreements for "Professional Services" per N.J.S. 40A:11-5.

Inasmuch as the system of records did not provide for an accumulation of payments for categories for the performance of any work or hiring of any materials or supplies, the results of such an accumulation could not reasonably be ascertained. Disbursements were reviewed, however, to determine whether any clear cut violations existed.

My examination of expenditures did not reveal individual payments, contracts or agreements in excess of \$21,000 (between January 1, 2010 and June 30, 2010) or \$26,000 (effective July 1, 2010) "for the performance of any work or hiring of any materials or supplies", other than those where bids had been previously sought by public advertisement or where a resolution had been previously adopted under the provisions of N.J.S. 40A:11-6.

Collection of Interest on Delinquent Taxes and Assessments

The statute provides the method for authorizing interest and the maximum rates to be charged for the nonpayment of taxes or assessments on or before the date when they become delinquent.

The Governing Body on January 1, 2010 adopted the following resolutions authorizing interest to be charged on delinquent taxes and water charges:

Tax Collections:

WHEREAS, the Borough of Elmer is able to set policies and procedures for the office of the Tax Collector that allows for the best fiscal interest of the municipality.

NOW, THEREFORE, BE IT RESOLVED, that the Tax Collector, is hereby authorized and directed to implement the following:

- a) Interest on taxes shall be eight (8) percent per annum on the first \$1,500 and eighteen (18) percent per annum on all subsequent delinquency until the account is paid in full. All accounts have a ten (10) day grace period after each due date, and if not paid, the interest shall accrue from the due date.
- b) A year end penalty of six percent (6%) for taxpayers with a delinquency in excess of \$10,000 who fail to pay the delinquency before the end of the year.
- c) A tax sale of all delinquent accounts for the year 2010 municipal taxes will be held in January 2011.
- d) Delinquent 2009 and 2010 accounts in the amount of +/- \$5 may, at the discretion of the tax collector be canceled prior to tax sale.

Water Collections:

WHEREAS, the Borough of Elmer is able to set policies and procedures for the office of the Tax Collector that allows for the best fiscal interest of the municipality.

NOW, THEREFORE, BE IT RESOLVED, that the Water Collector, is hereby authorized and directed to implement the following:

- e) Interest on water account shall be eight (8) percent per annum on the first \$1,500 and eighteen (18) percent per annum on all subsequent delinquency until the account is paid in full. All accounts have a ten (10) day grace period after each due date, and if not paid, the interest shall accrue from the due date.
- f) A tax sale of all delinquent accounts for the year 2010 water charges will be held in January 2011.
- g) Delinquent accounts in the amount of +/- \$5 may, at the discretion of the water collector be canceled prior to tax sale.
- h) Final water reads shall be given a charge of \$20.00 per read.

Delinquent Taxes and Tax Title Liens

The last tax sale was held on January 6, 2010 and was complete. There are no properties in bankruptcy.

The following comparison is made of the number of the tax title liens receivable on December 31 of the last three years:

Year	Number of Liens
2010	1
2009	2
2008	0

It is essential to good management that all means provided by statute be utilized to liquidate tax title liens in order to get such properties back on a tax-paying basis.

Verification of Delinquent Taxes and Other Charges

A test verification of delinquent charges and current payments was made in accordance with the regulation of the Division of Local Government Services, including the mailing of verification notices as follows:

Type	Number Mailed
Payment of 2011 Taxes	25
Payment of 2010 Taxes	25
Delinquent Taxes	13
Payment of Current Water Charges	10
Delinquent Water Utility Charges	0

As of the date of this audit report, all verifications have not been returned. No problems were noted with the verifications that have been returned related to property taxes and utility charges.

Comparison of Tax Levies and Collections Currently

A study of this tabulation could indicate a possible trend in future tax levies. A decrease in the percentage of current collection could be an indication of a probable increase in future tax levies.

	Currently			
		Cash	Percent of	
Year	Tax Levy	Collections	Collections	
2010	\$2,716,721	2,590,611	95.35%	
2009	2,619,451	2,504,769	95.62%	
2008	2,577,309	2,516,590	97.64%	
2007	2,352,525	2,297,324	97.65%	
2006	2,298,925	2,273,732	98.90%	

Comparative Schedule of Tax Rate Information

	<u>2010</u>	<u>2009</u>	<u>2008</u>	<u>2007</u>	<u>2004</u>
Tax Rate	\$2.56	2.47	2.43	2.22	2.18
Apportionment of Tax					
Rate:					
Municipal	0.49	0.47	0.43	0.37	0.32
County	0.97	0.92	0.92	0.81	0.83
Local School	1.10	1.08	1.08	1.04	1.03
Assessed Valuation	106,114,084	105,312,184	105,653,144	105,518,388	105,110,874

Delinquent Taxes and Tax Title Liens

This tabulation includes a comparison, expressed in percentage, of the total of delinquent taxes and tax title liens, in relation to the tax levies of the last five years.

	Amount of	Amount of		Percentage
	Tax Title	Delinquent	Total	Of Tax
Year	Liens	Taxes	Delinquent	Levy
2010	\$272	124,087	124,359	4.58%
2009	680	113,262	113,942	4.35%
2008	0	60,360	60,360	2.34%
2007	0	60,304	60,304	2.56%
2006	0	28,892	28,891	1.26%

Schedule of Financial Statement Findings

NONE

Status of Prior Recommendations

09-1. Condition

The Borough currently does not employ or contract with an individual who has sufficient knowledge and experience to prepare a complete set of financial statements, including related disclosures.

Current Status

This finding was not corrected in 2010.

Corrective Action to be Taken

Based on the size of the Borough it would not be cost effective to employ, or contract with, an individual who has sufficient knowledge and experience to prepare a complete set of financial statements, including related disclosures.

RECOMMENDATIONS

* 1. That someone in the Borough receive additional current training in financial statement preparation, including all required disclosures, or the Borough consider employing an outside consultant to prepare the financial statements.

* similar recommendation made in prior years

The problems and weaknesses noted in my review were not of such magnitude that they would affect my ability to express an opinion on the financial statements taken as a whole.

Should any questions arise as to my comments or recommendations, or should you desire assistance in implementing my recommendations, please do not hesitate to call me.

Very truly yours,

Robert E. Swartz, CPA

Robert E. Swartz, CPA Registered Municipal Accountant No. 319

Swartz & Co., LLC

Swartz & Co., LLC Certified Public Accountants